

National Strategy on Domestic Sexual and Gender-based Violence 2010-2014

Outcome of mid term review of the National Strategy

The National Strategy on Domestic, Sexual and Gender-based Violence 2010-2014 was published in March 2010, following a comprehensive consultative process with government departments and non-governmental organisations working to address issues relating to these forms of violence.

Action 23 of the strategy calls for a review of the effectiveness of the strategy by the end of June, 2012 and for a report on the review to be prepared for the Strategy Oversight Committee.¹

In January, 2012 Cosc engaged the Institute of Public Administration to conduct a mid-term review of the strategy to assess progress and to help provide a foundation for future work.

The report of the review is published on the publications page of the Cosc website – <http://www.cosc.ie/en/COSC/Pages/WP08000151>

The review speaks about the need to identify priorities in a time of reduced resources. Cosc, therefore, has updated the timescales associated with strategy activities to bring a renewed focus to completing these activities. A table outlining the activities and the revised timescales follows. A new column indicating the priority assigned by the lead agency to each of the activities is included in the table.

The table provides the basis for the implementation of the National Strategy from Q4 2012 to the end of the 2014.

Cosc - The National Office for the Prevention of Domestic, Sexual and Gender-based Violence
20 December 2012

¹ The role of the committee is to monitor the progress in implementing the strategy and to assist in identifying solutions to delays in implementation. The Strategy Oversight Committee is chaired by the Secretary General of the Department of Justice and Equality and is composed of representatives of the principal government departments and agencies which have responsibility for the delivery of the strategy actions.

National Strategy on Domestic Sexual and Gender-based Violence 2010-2014

Overall Strategic Objective:

The development of a strong framework for sustainable intervention to prevent and effectively respond to domestic, sexual and gender-based violence

Primary Interventions

High-Level Goal 1:

To promote a culture of prevention and recognition through increased understanding of domestic, sexual and gender-based violence

Key objectives

- 1 To increase understanding, recognition and practical information on domestic, sexual and gender-based violence throughout society in Ireland
- 2 To increase understanding and recognition of domestic, sexual and gender-based violence in State-sector organisations
- 3 To raise awareness among young people of domestic, sexual and gender-based abuse.

Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
1 Promote and develop an understanding and recognition of domestic, sexual and gender-based violence among the general public and specific audiences	<p>1.1 Undertake a range of activities including engaging national, local and journal media in delivering articles to the general public, and to specific audiences (including professionals, vulnerable or high-risk groups, older people, etc.),</p> <ul style="list-style-type: none"> • to challenge myths • to confront offending behaviour • to increase understanding, recognition, and • to provide practical information on domestic, sexual and gender-based violence and services 	Cosc (with NSC, RAC and NGO participation)	<p>1.1 (a) Targeted Annual Information Programme 2010-2014 developed by Q2 2010 and by Q1 each year thereafter</p> <p>1.1 (b) Annual Programmes implemented by end of programme year</p>	<p>Important</p> <p>Important</p>

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
	<p style="text-align: center;">available</p> <p>1.2 Develop guidance on practical steps to increase personal safety for those most at risk from domestic, sexual and gender-based violence</p> <p>1.3 Agree in partnership with the NGO networks and Cosc a national awareness training pack for all community groups and organisations that receive funding from the HSE</p>	<p>Cosc (with NSC, RAC and NGO participation)</p> <p>HSE</p>	<p>1.2 (a) Guidance available for domestic violence through voluntary sector services, older people guidance available through HSE, material for travellers and immigrants and dissemination plan developed by Q4 2013. RCNI material on alcohol and sexual violence available on web Q2 2012</p> <p>1.2 (b) Implement plan for Travellers and immigrants from Q1 2014</p> <p>1.3 Practice guide for completion Q2 2013</p>	<p>Important</p> <p>Important</p> <p>Ongoing</p>
<p>2 Promote and develop understanding and recognition of domestic, sexual and gender-based violence across the State sector</p>	<p>2.1 Agree and deliver a suite of national training packs for all front-line staff in different health care settings, from agreed existing materials</p> <p>2.2 (a) Conduct an analysis of training needs for all relevant justice sector organisations including identification of areas suitable for cross-sectoral training</p> <p>2.2 (b) In the light of the training needs analysis, develop and implement training programmes</p> <p>2.3 Work with third-level institutions to include understanding and recognition of domestic, sexual and gender-based violence in curricula including social services and legal studies curricula</p>	<p>HSE</p> <p>Cosc (Lead) - An Garda Síochána, Probation Service, Courts Service, Legal Aid Board, IYJS</p> <p>Cosc (lead) with NSC and NGO participation, HSE, OOP, Institutions concerned</p>	<p>2.1 Progress uncertain due to ban on travel.</p> <p>2.2 (a) Justice sector training needs identified Q3 2012</p> <p>2.2 (b) No plans for specific additional training beyond ongoing training for operational reasons which will be periodically reviewed and updated as necessary.</p> <p>2.3 (a) With permission of author circulate domestic violence material to caring professions educators by end Q4 2012</p> <p>2.3 (b) Support the Law Society and Bar Council to develop</p>	<p>As time and resources permit</p> <p>Completed</p> <p>Ongoing</p> <p>Important</p> <p>Important</p>

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
	<p>2.4 Continue to promote issues relevant to domestic, sexual and gender-based violence in training on student care among school professionals</p>	D/E&S	<p>domestic violence material by Q3 2013.</p> <p>2.3 (c) Collate existing training material on sexual violence by Q1 2013.</p> <p>2.3 (d) If sexual violence material unavailable circulate to caring profession educators and/or legal educators by Q2 2013.</p> <p>2.3(e) If no sexual violence material available seek out partners to develop suitable material and circulate by Q3 2014.</p> <p>2.4 Number of school professionals trained</p>	<p>Important</p> <p>Important</p> <p>Important</p> <p>Important</p>
<p>3 Embed domestic, sexual and gender-based violence content in second- and third-level educational institution action on healthy relationships</p>	<p>3.1 Develop and implement sustainable second-level educational programmes, applying learning from Cosc research on schools programmes and from the experience of programmes provided in this area</p> <p>3.2 Develop and implement programme for young people attending Youthreach and similar education programmes</p>	<p>D/E&S(Lead), Curriculum support services, Cosc</p> <p>As above</p>	<p>3.1 (a) Lessons plans on personal safety to be taught within SPHE at Junior Cycle and RSE at Senior Cycle, will be finalised and made available to teachers through attendance at training courses in Q1 2013.</p> <p>3.1 (b) Number of school professionals trained</p> <p>3.2 (a) Lesson plans on personal safety, that will be taught as part of RSE at Senior Cycle, will be made available to teachers in Youthreach and other programmes in Q.1</p>	<p>Important</p> <p>Important</p> <p>Important</p>

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
	<p>3.3 Work with third-level institutions and student media to increase understanding and practical information on domestic, sexual and gender-based violence</p>	<p>Cosc (Lead) with NSCs and other NGO participation, Third-level institutions, USI and Student health services</p>	<p>2013.</p> <p>3.2 (b) Number of school professionals trained</p> <p>3.3 (a) Material developed by Union of Students in Ireland with support from Cosc for third-level students on risk of domestic, sexual and gender-based violence and services available by Q4 2012 and possible further material in 2013 and 2014.</p> <p>3.3 (b) Number of colleges involved each year and number of items circulated or accessed</p>	<p>Important</p> <p>Important</p> <p>Important</p>

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Secondary Interventions

High-Level Goal 2:

To deliver an effective and consistent service to those affected by domestic and sexual violence

Key Objectives

- 4 To increase confidence in service provision for those affected by DV and SV
- 5 To promote high standards in service provision
- 6 To strengthen intra- and inter-organisational co-ordination to improve service effectiveness and consistency
- 7 To improve protection and support for victims
- 8 To address offending behaviour by perpetrators of domestic and sexual violence

Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
4 Ensure information on services is available to victims in user-friendly formats	4.1 Promote effective dissemination to victims of accessible and consistent information on domestic, and sexual violence by State organisations	Cosc (Lead) and all relevant State services	4.1 Accessible and consistent information effectively disseminated by State organisations	Ongoing
	4.2 Continue to encourage and support effective dissemination of information on domestic and sexual violence services provided by non-State organisations	Cosc (Lead) and all relevant NGO services	4.2 (a) Effective, strategic and financial support provided to NGOs to deliver service information to victims	Ongoing
			4.2 (b) Improved service awareness levels among victims	Ongoing
5 Ensure reasonable opportunity is provided for disclosure of domestic and sexual violence	5.1 Agree and implement an assessment form with domestic violence questions for routine use for all staff in different health care contexts/environments with specific target groups	HSE – Childcare trainers and National domestic Violence Office	5.1 (a) Practice guide completed including questionnaire. Rollout uncertain in context of ban on travel	As time and resource permit
	5.2 Identify and promote best practice to encourage disclosure of domestic and sexual violence in relevant sectors including justice, housing, and education sectors	Cosc (Lead), local authorities, D/ECLG, D/E&S	5.2 (a) Proposals for non-health sector disclosure (including suitable pilot) developed by Q4 2013	As time and resource permit
			5.2 (b) Pilot implemented by Q2 2014	As time and resource permit

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
<p>6 Promote clear, high-quality standards in service delivery for victims and perpetrators of domestic, and sexual violence</p>	<p>6.1 Publish a new edition of the <i>Victims Charter and Guide to the Criminal Justice System</i>, outlining the commitments to victims generally, and victims of sexual, domestic and gender based violence in particular, made by the eight State criminal justice agencies.</p>	<p>Victims of Crime Office (Lead), Cosc and all relevant bodies</p>	<p>6.1 <i>Victims Charter and Guide to the Criminal Justice System</i> published Q2 2010</p>	<p>Completed</p>
	<p>6.2 Identify best practice models for service delivery for victims and perpetrators of domestic and sexual violence</p>	<p>Cosc (Lead) and all relevant bodies</p>	<p>6.2 Information on best practice models identified and circulated periodically to service providers</p>	<p>As time and resource permit</p>
	<p>6.3 Encourage improvements to service delivery based on consideration of suitable best practice models</p>	<p>Cosc (Lead)</p>	<p>6.3 Best practice models considered periodically</p>	<p>As time and resource permit</p>
	<p>6.4 Identify and promote suitable state service responses in relation to domestic and sexual violence for vulnerable or high risk groups (including Travellers, people with a disability, older people, migrants, and young people)</p>	<p>Cosc (Lead) OOP</p>	<p>6.4 Development of intervention responses for the most vulnerable groups if practicable (see 1.2)</p>	<p>As time and resource permit</p>
	<p>6.5 Work in partnership with the national NGO networks to develop standardisation within specialist domestic violence services</p>	<p>HSE (Lead) with national NGO support networks in context of HSE Service Level Agreements</p>	<p>6.5 Standards in relation to compliance with Children First: National Guidelines for the Protection and Welfare of Children and Duty to Care and core data collection to be completed by Q4 2013</p>	<p>Important</p>
	<p>6.6 Implement the recommendations on standardisation of sexual assault services as set out in the National Review of SATUs</p>	<p>HSE (Lead)</p>	<p>6.6 Implement outstanding SATU review recommendations : 1. Maintain appropriate staffing in units - subject to public sector recruitment embargo 2 . Standardised Paediatric services 3. Develop National DNA database following legislative provision</p>	<p>Ongoing</p>
	<p>6.7 Ensure that the <i>Children First: National Guidelines for the Protection and Welfare of Children</i> are being adhered to by all specialist domestic violence services</p>	<p>HSE</p>	<p>6.7 Standards in relation to compliance with Children First: National Guidelines for the Protection and Welfare of Children and Duty to Care and core data collection to be completed by Q4 2013</p>	<p>Important</p>

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
	<p>6.8 Develop and disseminate guidelines on working with children in domestic violence situations</p> <p>6.9 Ensure the assessment form for children at risk will contain key questions about domestic violence</p> <p>6.10 Ensure the assessment form for children at risk regarding domestic violence contains questions regarding children's welfare</p>	<p>HSE (lead) with NGO national support networks and NGOs</p> <p>HSE – National Children and Families Office</p> <p>HSE – National Children and Families Office</p>	<p>6.8 To be completed in line with rollout of practice guide and standard in relation to compliance with Children First: National Guidelines for the Protection and Welfare of Children and Duty to Care Q4 2013</p> <p>6.9 To be completed by Q2 2013</p> <p>6.10 To be completed by Q2 2013</p>	<p>Important</p> <p>Important</p> <p>Important</p>
7 Promote inter-agency co-ordination through multi-agency projects	<p>7.1 Promote and further develop practices and protocols on inter-agency referrals and co-operation based on best practice</p> <p>7.2 Provide guidance on data protection implications of information sharing across services</p>	<p>Cosc (Lead), HSE, Garda Síochána, Courts Service, Probation Service</p> <p>Cosc with advice of Office of Data Protection Commissioner</p>	<p>7.1 (a) Monitor and encourage the development of specific referral protocols where need identified by state or voluntary sector organisations</p> <p>7.2 Develop guidance in line with legislative developments</p>	<p>As time and resource permit</p>
8 Improve collaboration and information sharing in relation to service provision	<p>8.1 Promote opportunities for networking, sharing information and best practice across State agencies</p> <p>8.2 Regular liaison between Cosc and the HSE Assistant National Director for Children and Families Social Services and the HSE Assistant National Director for Older Person's Services regarding progress on all HSE-related action on domestic and sexual violence</p> <p>8.3 Support Regional Advisory Committees to improve collaboration and the implementation of national policies on domestic and sexual violence</p> <p>8.4 Explore areas of work to identify those suitable for cross-border co-operation to address domestic and sexual violence</p>	<p>Cosc (Lead)</p> <p>Cosc and HSE</p> <p>HSE (Lead), Statutory operational partners, Cosc, NGOs</p> <p>Cosc (Lead) with advice from NSCs, RAC and NGOs; D/FAT, HSE, Garda, Courts Service, Probation Service</p>	<p>8.1 (a) Effective meetings of NSC and related committees</p> <p>8.2 Progress made on HSE-related domestic and sexual violence actions</p> <p>8.3 Process to restructure interagency collaboration to effectively implement national policy Q1 2013</p> <p>8.4 Where mutual benefit identified in working on a specific topic, organise to share experience</p>	<p>Ongoing</p> <p>As time and resource permit</p> <p>Important</p> <p>As time and resource permit</p>

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
9 Ensure reasonable accessibility to counselling services for victims of domestic and sexual violence	9.1 Review the availability of counselling services as part of its work on standardisation and improved data collection within HSE-funded services for victims of domestic and sexual violence	HSE (Lead) with HSE-funded services for victims of domestic and sexual violence	9.1 Include in general review of funded services by HSE. To be completed by Q1 2013	Important
	9.2 Develop proposals for improvement	As above	9.2 Proposals to be included in recommendations arising from review of HSE-funded services. Report to issue in Q1 2013	Important
10 Ensure effectiveness and consistency in housing responses	10.1 Develop policy guidance for local authorities on their housing remit in relation to domestic violence, setting out a clear understanding of domestic violence and the importance of housing as a homelessness preventative and responsive action. The guidance would also cover the range of accommodation options to be considered and implemented by local authorities covering preventative, emergency and long-term accommodation solutions with related housing supports, as necessary, to help persons maintain their new housing tenancies. 10.2 In the context of minimising the extent of victim homelessness arising from domestic violence, evaluate approaches and experiences of initiatives such as safe rooms, security support, etc., and consider role in Irish context	D/ECLG (Lead) through Cross-Departmental Team on Homelessness, in consultation with the National Homeless Consultative Committee, as appropriate; Cosc, Local authorities, HSE As above		
11 Examine a one-stop-shop option for greater accessibility to services for victims of domestic and sexual violence	11.1 Develop proposals for multi-agency one-stop shop for victims of domestic and sexual violence	Cosc (Lead), HSE, Garda Síochána, FSA	11.1 Possible locations were identified by Q1 2011	Completed
	11.2 Implement pilot of one-stop shop		11.2 Two pilots commenced in Q1 2011	Completed
	11.3 Review pilot and implement outcome of review		11.3 (a) Pilot was reviewed internally by Q3 2012 11.3 (b) Implement improvements by Q4 2013	Completed Important
12 Minimise attrition in domestic and sexual violence cases, where appropriate	12.1 Develop a greater understanding of the extent and nature of attrition in domestic and sexual violence cases 12.2 Develop proposals to minimise attrition in domestic and sexual violence cases, where appropriate, including an	Cosc (Lead) Justice Committee, Garda Síochána, Courts Service, D/JE As above	12.1 Report completed Q1 2011 12.2 Proposals considered and implemented on a phased basis if	Completed Ongoing

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
	examination of the feasibility of pre-trial hearings in sexual violence cases		necessary	
13 Use vetting arrangements to provide greater protection for victims of domestic and sexual violence	<p>13.1 Improve legislative provisions on vetting</p> <p>13.2 Strengthen vetting arrangements for those who may come into contact with potential victims of domestic and sexual violence</p>	D/H, D/CYA, D/JE	<p>13.1 Vetting legislation to be brought into operation in Q1 2013</p> <p>13.2 Legislation effectively enforced</p>	<p>Important</p> <p>Ongoing</p>
14 Strengthen measures to manage the risks posed by sexual and domestic violence perpetrators	<p>14.1 Provide for pre-sentence risk assessments for the courts in relation to convicted sexual violence perpetrators</p> <p>14.2 Further develop current risk management arrangements for convicted sexual violence perpetrators</p> <p>14.3 Explore the feasibility of multi-agency risk management arrangements for unconvicted sexual violence perpetrators</p> <p>14.4 Develop and implement risk management arrangements for high-risk domestic violence perpetrators</p>	<p>D/JE, Prison Service, Garda Síochána</p> <p>As above</p> <p>Cosc (to facilitate)</p> <p>Cosc (to facilitate)</p>	<p>14.1 Standardised risk assessment within the criminal justice was introduced in Q4 2010</p> <p>14.2 The Probation Service, in co-operation with An Garda Síochána and including the HSE Children and Family Services, to expand the Sex Offender Risk Assessment and Management initiative nationally. General scheme of Criminal Law (Sexual Offences) Bill to be brought to Government by Q1 2013.</p> <p>14.3 Feasibility of multi-agency approach explored by Q4 2013</p> <p>14.4 Domestic violence perpetrator risk management model developed and implemented by criminal justice agencies by Q4 2013</p>	<p>Completed</p> <p>Important</p> <p>As time and resource permit</p> <p>Important</p>
15 Strengthen measures to deal with sexual violence perpetrators	<p>15.1 Monitor and review implementation of new prison treatment programme for convicted sexual violence perpetrators</p> <p>15.2 Integrate custodial and community intervention programmes for convicted sexual violence perpetrators</p> <p>15.3 Develop best practice actions for dealing with sexual violence perpetrators in the community and outside the</p>	<p>Irish Prison Service</p> <p>D/JE, Probation Service, Garda Síochána, Prison Service, HSE</p> <p>Cosc (to facilitate), HSE</p>	<p>15.1 Sexual Violence programmes reviewed by end 2013</p> <p>15.2 Review operation of community programme provisions by end 2013 and implement review outcome by end 2014</p> <p>15.3 Identify best practice suitable for implementation by end 2014</p>	<p>Ongoing</p> <p>Ongoing</p> <p>As time and resource permit</p>

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
	criminal justice system			
16 Strengthen measures to deal with domestic violence perpetrators	16.1 Strengthen Domestic Violence Perpetrator Programmes to ensure their greater effectiveness	Cosc (Lead) with Domestic Violence Perpetrator Programme Committee	<p>16.1 (a) Data gathering Plan developed and agreed with Programmes Q3 2012</p> <p>16.1 (b) Plan implemented, including better monitoring of coordination with victim contacts from Q2 2013</p> <p>16.1 (c) Agreed standard risk assessment for perpetrators commence operation in all projects from Q3 2014</p>	<p>Completed</p> <p>Important</p> <p>Important</p>
17 Update the law on sexual offences	17.1 Review and improve legislative provisions on sexual offences	D/JE with Cosc	17.1 (a) General scheme of sexual offences Bill to be brought to Government by Q1 2013	Important
18 Update the law on domestic violence to give further protection to victims	18.1 Improve legislative provisions protecting victims of domestic violence	D/JE with Cosc	18.1(a) Consolidation and reform of domestic violence legislation to be brought to Government by Q4 2014	As time and resource permit

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Policy Planning

High-Level Goal 3:

To ensure greater effectiveness of policy and service planning

Key Objectives

- 9 To improve the effectiveness of policy planning through improved data capture and data co-ordination
- 10 To ensure that policy development and service provision planning are evidence-based and take account of the experience of victims
- 11 To ensure greater co-ordination between relevant organisations
- 12 To provide a solid foundation for future actions on domestic and sexual violence

Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
19 Improve data on domestic and sexual violence	19.1 Work with all relevant organisations to develop and improve domestic and sexual violence data (including data collected for administrative and research/policy purposes)	Cosc (Lead) data committee, HSE, Garda Síochána, Probation Service, Courts Service, CSO, Office for Older People	19.1 (a) Data plan developed Q1 2011 19.1 (b) Improve collection of compelling data needs with criminal justice agencies by Q2 2014 and develop proposals for medium-term improvements to data collection with these agencies by Q4 2014	Completed Important
20 Ensure improved impact evaluation	20.1 Develop an evaluation framework for assessing cross-organisational strategic impact to ensure maximum system effectiveness 20.2 Encourage consultation with representative groups in the development of policy and services	Cosc (Lead), HSE, Garda Síochána, Probation Service, Courts Service, OOP and Independent external organisation Cosc (Lead) with NSC and NGO participation	20.1 Effective arrangements to monitor and review organisational response in place in all key State organisations by Q4 2013 20.2 Consultations held with representative groups on development of policy and services	As time and resources permit Ongoing
21 Promote the design of planned research to ground policy development and service planning	21.1 Encourage the development of a co-ordinated research programme	Cosc (Lead), HSE, OOP	21.1 (a) Co-ordinate any research being carried out in relation to domestic or sexual violence. 21.1 (b) Research disseminated on	Ongoing

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Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
			an ongoing basis	

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Strategy Implementation and Review

High-Level Goal 4:

To ensure efficient and effective implementation of the National Strategy

Key Objectives

13 To ensure that all actions within this strategy are monitored and progressed in a timely and comprehensive manner

14 To ensure that due account is taken from the lessons learned of the implementation from this strategy

Action	Activities	Lead body and Implementation structure	Progress indicator	Priority Status
22 Monitor progress in the implementation of this strategy	22.1 Collate bi-annual reports on strategy progress	Cosc (Lead) to collaborate with Govt Depts, State agencies and NSCs and report to Oversight Committee	22.1 Bi-annual reports collated on time	Ongoing
	22.2 Liaise on draft progress reports		22.2 Liaison takes place bi-annually on draft progress reports	Ongoing
	22.3 Submit progress report, including material derived from liaison process, to Oversight Committee		22.3 (a) Reports, including material derived from liaison process, submitted to Oversight Committee	Ongoing
			22.3 (b) Strategy Progress report submitted to Government when required	Ongoing
23 Ensure effectiveness of strategy implementation	23.1 Review effectiveness of strategy to prepare for future work	Cosc (Lead)	23.1 (a) First review of progress will be conducted by end Q3 2012 and second review to be conducted by end Q2 2014	Important
			23.1 (b) Prepare review reports for Oversight Committee by end Q3 2012 and by end Q3 2014	Important